Message Text

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TO SECSTATE WASHDC PRIORITY 9838
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E.O. 11652: GDS

TAGS: PFOR, UN, PARM, CO

SUBJ: UN SPECIAL SESSION ON DISARMAMENT (SSOD); NPT ADHERENCE

REF: STATE 026795; BOGOTA 00653

1. SSOD. IN THE COURSE OF A DISCUSSION ON FEB 9 WITH FONOFF UNDER-SECRETARY FOR INTERNATIONAL ORGANIZATIONS AND CONFERENCES JOAQUIN FONSECA, POL COUNSELOR RAISED SUBJECT OF SSOD AND OUTLINED TALKING POINTS CONTAINED PARA 12 REFTEL. THIS PROVOKED A LENGTHY AND RATHER EMOTIONAL DISCOURSE BY FONSECA IN WHICH HE OUTLINED HIS AND THE GOC'S VIEWS ON THE GENERAL SUBJECT OF DIS-ARMAMENT. HE EXPRESSED ALARM OVER THE RISING LEVEL OF ARMAMENTS IN COLOMBIA'S NEIGHBORS AND ELSEWHERE IN THE CONTINENT. COLOMBIA, HE SAID, A POOR COUNTRY WITH MANY PRESSING NEEDS, COULD NOT HOPE TO MATCH THESE COUNTRIES' ARMS EXPENDITURES. THEREFORE, HE WENT ON, COLOMBIA WOULD SUPPORT ANY AND ALL INITIATIVES WHICH MIGHT ENCMURAGE DISARMAMENT. IT SEEMED CLEAR FROM THE CONVERSATION THAT FONSECA AND THE FONOFF HAD NOT YET ADDRESSED THE SPECIFIC SUBJECTS OF SSOD OR THE PREPCONS IN ANY DETAIL. CONFIDENTIAL.

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2. POL COUNSELOR EMPHASIZED US INTEREST THAT SSOD DEVELOP SPECIFIC INITAITVES WHICH WOULD CONTRIBUTE TO REAL PROGRESS TOWARD ARMS CONTROL AND ASKED FOR AN EARLY EXPRESSION, PREFEREABLY BEFORE FEB 14, OF GOC VIEWS ON SSOD AND, MOST IMMEDIATELY, ON ORGANIZATIONAL AND PROCEDURAL MATTERS TO BE DEALTH WITH BY MARCH 7-11 PREPCON. AT END OF INTERVIEW FONSECA

WAS PRESENTED WITH AIDE MEMOIRE BASED ON TALKING POINTS.

- 3. SINCE GOC APPEARS NOT TO HAVE FOCUSED ON SSOD, MUCH LESS MARCH PREPCON, EMBASSY IS NOT TOO HOPEFUL THAT WE WILL HAVE A CLEAR STATEMENT OF GOC VIEWS ON THOSE SUBJECTS BY FEB 14. WE WILL, HOWEVER, FOLLOW UP WITH FONOFF AND PROVIDE OUR BEST ASSESSMENT OF GOC VIEWS BY THAT DATE.
- 4. NPT RATIFICATION. POL COUNSELOR THEN RAISED COLOMBIAN RATIFICATION OF THE NPT. POL COUNSELOR DESCRIBED POSITIVE EFFECT THAT COLOMBIA'S RATIFICATION WOULD HAVE ON ENIGHBORING STATES WHICH HAVE NOT YET ADHERED TO NPT, MENTIONED RECENT RATIFICATION OF NPT BY VENEZUELA AND REFERRED TO THE PRIORITY CONCERN OF THE USG WITH NMN-PROLIFERATION ISSUES, POINTING OUT THAT ADHERENCE TO THE NPT WILL BE A POSITIVE FACTOR FAVORING USG COOPERATIO ON NUCLEAR MATTERS WITH NON-NUCLEAR WEAPON STAES SUCH AS COLOMBIA. POL COUNSELOR EXPRESSED THE STRONG HOPE OF THE USG THAT RATIFICATION PROCEDURE COULD BE INITIATED AND COMPLETED DURING THE 1977 SESSION OF THE COLOMBIAN CONGRESS.
- 5. FONSECA REPLIED THAT IT WOULD BE DIFFICULT FOR COLOMBIA TO PROCEED NOW WITH THE RATIFICATION OF NPT IN VIEW OF BRAZIL'S NON-ADHERENCE TO NPT AND WHAT HE DESCRIBED AS ITS OBVIOUS INTENTION TO ENTER THE NUCLEAR ARMS CLUB. FONSECA EXPLAINED THAT ALTHOUGH COLOMBIA DID NOT NOW HAVE THE CAPABILITY OR DESIRE TO GO NUCLEAR, IT DID NOT WANT TO "FORECLOSE THE OPTIONS OF FUTURE GENERATIONS." FURTHERMORE, HE WENT ON, GOVERNMENTS HAVE TO TAKE INTO ACCOUNT MANY INTERESTS AND CONFIDENTIAL.

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THEIR DECISIONS AR SUBJECT TO MULTIPLE PRESSURES. IN
THIS CONNECTION, HE INDICATED THAT THE COLOMBIAN MILITARY
WOULD PROBABLY OPPOSE RATIFICATION OF NPT. POL COUNSELOR
REEMPHASIZED ARGUMENTS IN PARA 4, WITH SPECIAL STRESS ON
DIFFICULTY THAT COLOMBIA MIGHT ENCOUNTER IN OBTAINING FROM
OTHER COUNTRIES NUCLEAR TECHNOLOGY AND MATERIALS FOR PEACEFUL
USES, AND REFERRED TO STATEMENTS BY CANADIAN FOREIGN MINISTER
JAMIESON DURING A RECENT VISIT THAT CANADIAN POLICY
WAS NOT TO PROVIDE SUCH TECHNOLOGY OR MATERIAL TO NON-NPT
ADHERENTS. (BOGOTA 01006). POL COUNSELOR ASKED IF VIEWS
EXPRESSED BY FONSECA DID NOT REPRESENT A SUBSTANTIAL HARDENING
OF GOC POSITION ON NPT RATIFICATION SINCE EARLIER CONVERSATIONS
OF 1976. FONSECA REPLIED THAT THEY DID. HE SAID HE WOULD
CONSULT FURTHER ON THE ISSUE AND AGREED TO CONTINUE TO DISCUSS
THE MATTER WITH US.

6. THE EMBASSY HAD HOPED THAT THE MAMIESON STATEMENTS AND THE DOCUMENT ARGUING IN FAVOR OF COLOMBIA'S ADHERENCE TO NPT THAT WAS TO BE PRESENTED TO PRESIDENT LOPEZ (IAEA VIENNA 0494), WOULD HAVE HAD A POSITIVE EFFECT ON THE GOC'S POSITION ON NPT RATIFICATION. WE CAN ONLY CONCLUDE THAT ANY SUCH CHANGES IN OFFICIAL ATTITUDES HAVE NOT YET REACHED THE FONOFF. IT IS INTERESTING TO NOTE THE APPARENT CONTRADICTION IN GOC ATTITUDES AS EXPRESSED BY FONSECA ON DISARMAMENT: ENTHUSI-ASTICALLY IN FAVOR, AND ON THE RELATED ISSUE OF NPT ADHERENCE: NEGATIVE. FONSECA DID NOT SEE SUCH A CONTRADICTION WHEN IT WAS POINTED OUT, EXPLAINING THAT BOTH ATTITUDES ARE THE LOGICAL RESULT OF COLOMBIA'S SITUATION: A POOR, MILITARILY WEAK COUNTRY, WITH NEIGHBORS WHO ARE ON THE WAY TO ACQUIRING MUCH ARMAMENT OR A NUCLEAR ARMS CAPABILITY.

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